

**Decision Maker:** For pre- decision scrutiny by CARE SERVICES POLICY DEVELOPMENT  
AND SCRUTINY COMMITTEE  
CARE SERVICES PORTFOLIO HOLDER

**Date:** Tuesday 3 September 2013

**Decision Type:** Non-Urgent Executive Non-Key

**Title:** CARRY FORWARD OF INVEST TO SAVE FUNDING – ADULT SOCIAL  
CARE PROJECTS

**Contact Officer:** Lorna Blackwood, Assistant Director Commissioning  
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**Chief Officer:** Terry Parkin Executive Director of Education, Care & Health Services

**Ward:** (All Wards);

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1. Reason for report

In 2011, the Executive agreed to allocate a total of £1.191m from the NHS funds for social care over a two year period (2012/13 and 2013/4) for invest to save projects relating to adult social care services. These projects related to older people with dementia, adults with physical disabilities and young people with learning disabilities. The projects would result in cumulative net savings of £675k in the second year after which a full evaluation would be carried out to establish the ongoing net revenue savings which could be achieved.

These projects are now under way but are not yet complete. A sum of £1.054m remained unspent at the end of 2012/13 and the Portfolio Holder is requested to agree to carry forward this sum into the 13/14 budget to enable the projects to be completed.

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2. **RECOMMENDATION(S)**

The Portfolio Holder is requested to agree to the carry forward of £1.054m from 2012/13 in order to complete the adult social care invest to save projects.

## Corporate Policy

1. Policy Status: Existing Policy:
  2. BBB Priority: Children and Young People Supporting Independence for adults:
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## Financial

1. Cost of proposal: £1.054m to be carried forward into 2013/14 budget
  2. Ongoing costs: Non-Recurring Cost:
  3. Budget head/performance centre: NHS social care funding
  4. Total current budget for this head: £1.191 original budget
  5. Source of funding: NHS social care funds
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## Staff

1. Number of staff (current and additional): 9 FTE directly employed by the Council on time limited contracts
  2. If from existing staff resources, number of staff hours:
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## Legal

1. Legal Requirement: Statutory Requirement:
  2. Call-in: Applicable:
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## Customer Impact

1. Estimated number of users/beneficiaries (current and projected): Approximately 1800 older people with moderate to severe needs resulting from dementia, 225 service users with physical disabilities and 30/40 young people with learning disabilities in out of borough specialist schools and colleges
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## Ward Councillor Views

1. Have Ward Councillors been asked for comments? Not Applicable
2. Summary of Ward Councillors comments:

### 3. COMMENTARY

3.1 In 2011, the Executive agreed to allocate a total of £1.19m from the NHS funds for social care over a two year period (2012/13 and 2013/4) for invest to save projects relating to adult social care services. These projects related to older people with dementia, adults with physical disabilities and young people with learning disabilities. The projects are as follows:

<b>Project</b>	<b>Total investment over two years</b>
Community Service Volunteers and Care2Stay Homeshare pilot for people with dementia	£58,560
Staff training and support in dementia skills in extra care housing	£60,000
Virtual multi disciplinary community teams in conjunction with health	£66,000
Staff support and training in dementia skills in care homes	£100,000
Alternative services for people with physical disabilities – Community Service Volunteers, shared housing	£430,724
Occupational therapy resource to support assessments and housing adaptations	£105,111
Staff costs to support projects and development of future service changes	£150,000
Young people with learning disabilities – preparing for adulthood	£220,695
<b>Total</b>	<b>1,191,090</b>

3.2 It was anticipated that the projects would result in cumulative net savings of £675k in the second year after which a full evaluation would be carried out to establish the ongoing net revenue savings which could be achieved.

3.3 The savings have been reflected in reductions in the Department's budgets as follows:

<b>Budget</b>	<b>Reduction in 2012/13</b>	<b>Reduction in 2013/14</b>	<b>Total reduction</b>
Older people	-£100,000	-£150,000	-£250,000
Physical Disabilities	-£100,000	-£150,000	-£250,000
Learning disabilities	-£100,000	-£ 75,000	-£175,000
<b>Total</b>	<b>-£300,000</b>	<b>-£375,000</b>	<b>-£675,000</b>

- 3.4 The funding was included in the Education Care and Health (ECH) Department's budgets in year one (i.e.2012/13). It was anticipated that there would be total spend in 2012/13 of £584,610.
- 3.5 A number of the projects were delayed due to difficulties in recruiting staff and/or the complexities of contractual arrangements. There is a national shortage of senior occupational therapy staff which, coupled with the need for the grading of the post to be re-evaluated, resulted in work having to be re-prioritised and undertaken within existing resources for a period of time. This post has now been filled. A Senior Care Manager was recruited but left before the end of the contract and a further recruitment process has had to be undertaken. Initial work on reviews of people with physical disabilities was undertaken by an external organisation pending recruitment to the Senior Care Managers posts. As this contract did not cover the full range of duties, the original spend was lower than budgeted for. Experience with the Community Service Volunteer proposal has resulted in the contract for the supply of Community Service Volunteers costing more than originally anticipated in order to ensure that all risks to the Council are minimised.
- 3.6 Although a sum of £1.054m remained unspent at the end of 2012/13, projects which had started had created a commitment in Year 2 of £384,579 on time limited posts and contracts with external providers as set out below:
- 3 x Preparing for Adulthood Coordinators working with young people with learning disabilities
  - 1x Senior Occupational Therapist
  - 1x Senior Care Manager – dementia
  - 2 x Senior Care Managers – physical disabilities
  - 1 x Project Manager
  - 1 x Contracts Officer
  - Contract with Oxleas NHS Foundation Trust to work with care homes
  - Contract with Bromley Mind to work with extra care housing staff
- 3.7 For 2013/14 the Executive decided in June 2013 that the balance of the funding would not automatically be carried forward into the budget for 2013/14 but that a request would have to be submitted to the Portfolio Holder. Consequently further commitments against the budget have been put on hold but this will further impact on the Department's ability to achieve the required activity within this financial year.
- 3.8 Therefore the Portfolio Holder is requested to agree to carry forward the full sum of £1.054m into the 13/14 budget to enable the projects to be progressed. Should the Portfolio Holder not agree the request, there will be an additional budget pressure in 2013/14 of up to £384,579 in the ECH Department budget.

#### **4. POLICY IMPLICATIONS**

- 4.1 The proposals contribute to the Council's Building a Better Bromley priority of Supporting Independence.

## 5. FINANCIAL IMPLICATIONS

- 5.1 The financial implications are set out in the body of the report at paras 3.1 – 3.8.
- 5.2 In addition to the carry forwards requested in this report, there is currently £2.203m of NHS funding for social care which has been carried forward via the contingency pending draw down. £90k of this was previously allocated to support an invest to contain initiative in children’s social care and to fund a time limited Learning Disability Health Facilitator post. The latter post is being funded by the Clinical Commissioning group and is no longer required for this purpose. The carry forward of the funding for the children’s social care project will be the subject of a separate report.

## 6. PERSONNEL IMPLICATIONS

- 6.1 Currently there are 9 staff directly employed by the Council on these projects on time limited contracts. In the event that these fixed term contracts were terminated prior to the date set out in their contract then there would be an ongoing cost as these staff would be entitled to receive a minimum period of notice in accordance with the provisions of the Employment Rights Act 1996 up to a maximum of 12 weeks. The Council has a policy of avoiding compulsory redundancies wherever possible and in the event that these contracts are terminated then all efforts would be made to find redeployment for staff at risk. Staff continuously employed for two years or more may be entitled to a redundancy payment in accordance with the Council’s redundancy policy. Staff aged 55 and over and in an occupational pension scheme would also be entitled to early release of benefits.

<b>Non-Applicable Sections:</b>	Legal implications
Background Documents: (Access via Contact Officer)	Executive report 7 <sup>th</sup> Sep 2011 (ACS11042) NHS Funds for Social Care : Investment plan for services for people with dementia  Executive report 19 <sup>th</sup> October 2011 (ACS11055) NHS Funds for Social Care : Investment plan for services for people with physical disabilities and younger adults with learning disabilities